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ACTION IO-11

INFO OCT-01 ARA-06 ISO-00 NEA-10 SAM-01 SAB-01 CIAE-00

DODE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01

PRS-01 SP-02 SS-15 USIA-06 ACDA-05 EUR-12 EB-07 AID-05

COME-00 TRSE-00 GSA-01 AGR-05 ITC-01 STR-04 FEAE-00

OMB-01 /117 W

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R 012035Z MAR 76

FM AMEMBASSY LA PAZ

TO SECSTATE WASHDC 9851

C O N F I D E N T I A L LA PAZ 1726

E.O. 11652: GDS

TAGS: PORG, PFOR, BL

SUBJECT: MULTILATERAL AFFAIRS: DEPT'S. ORGANIZATION,
ACTIVITIES AND OBJECTIVES; REQUEST FOR MULTI-
LATERAL INFORMATION ON HOST GOVERNEMNTS

REF: STATE 37591

SUMMARY. BOLIVIA'S PRIMARY MULTILATERAL INTERESTS AND OBJECTIVES IN 1976 INCLUDE ITS DESIRE FOR HIGHER AND MORE STABLE PRICES FOR RAW MATERIALS, AND INCREASED FOREIGN FINANCING AND TECHNICAL ASSISTANCE. ON LOS MATTERS IT WILL JOIN WITH OTHER "GEOGRAPHICALLY DISADVANTAGED" NATIONS TO PUSH FOR GREATER ACCESS TO SEA RESOURCES. THE GOB IS NOT EXPECTED TO LAUNCH A CAMPAIGN IN INTERNATIONAL FORA TO OBTAIN A SOVEREIGN SEA OUTLET SO LONG AS BILATERAL NEGOTIATIONS WITH CHILE CONTINUE TO PROGRESS. IN THE PROCESS OF SEEKING ITS OBJECTIVES, THE GOB WILL FACE THE DILEMMA OF FORMING PART OF THE LATIN AMERICAN REGIONAL CONSENSUS AND AVOIDING ISOLATION ON INTERNATIONAL ISSUES OF INTEREST TO THE THIRD WORLD, WHILE AT THE SAME TIME MAINTAINING FRIENDLY RELAATIONS WITH MAJOR FINANCIAL DONORS, ESPECIALLY THE U.S.

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END OF SUMMARY.

1. THE FOLLOWING ARE KEYED TO THE QUESTIONS ASKED IN PARA 7 OF REFTEL:

(A) AND (B). BOLIVIAN MULTILATERAL INTERESTS AND OBJECTIVES OF A POLITICAL NATURE FOR 1976 MAINLY CENTER ON THE DESIRE TO BE A PART OF THE LATIN AMERICAN "CONSENSUS" AND ON PREVENTING BOLIVIA'S ISOLATION FROM THE COUNTRIES OF THE REGION, WHILE AT THE SAME TIME MAINTAINING FRIENDLY RELATIONS WITH THE UNITED STATES AND OTHER MAJOR AID DONORS. AMONG THE LATIN AMERICAN GROUP, BOLIVIA WILL BE ESPECIALLY SUSCEPTIBLE TO THE VIEWS OF BRAZIL, VENEZUELA, ARGENTINA, CHILE AND PERU.

AT THE UN BOLIVIA HAS REMAINED A STAUNCH SUPPORTER OF THE U.S. POLICY FOR A SETTLEMENT OF THE KOREAN QUESTION. IT HAS MANIFESTED ITS DISAPPROVAL OF SOVIET AND CUBAN INTERVENTION IN ANGOLA, EXHIBITING ITS EXTREME WARINESS OF CUBAN EXTRA-CONTINENTAL MILITARY ACTIVITIES. DURING THE PAST YEAR, DUE TO INTERNAL POLITICAL MACHINATIONS AND THE CONTINUING THIRD-WORLD GRAVITATION TOWARD THE ARAB POSITION IN THE MIDDLE EAST DISPUTE, BOLIVIA ALSO HAS SHIFTED AWAY FROM A PRO-ISRAELI STANCE AS EVIDENCED BY ITS ABSTENTION ON THE ZIONISM-IS-RACISM RESOLUTION. ON MATTERS OF NON-VITAL INTEREST TO THE GOB, IT APPEARS LIKELY THAT IT WILL INCREASILGLY CAST ITS LOT WITH THE DEVELOPING NATIONS, IF IT CAN DO SO WITHOUT DAMAGING ITS RELATIONS WITH THE U.S. THE GOB HAS SOLICITED U.S. GOVERNMENT SUPPORT FOR ITS CANDIDACY TO FILL THE LATIN AMERICAN NON-PERMANENT SEAT ON THE SECURITY COUNCIL WHEN ELECTIONS ARE HELD AT THE 31ST REGULAR GENERAL ASSEMBLY IN THE FALL OF 1976.

ON LOS MATTERS BOLIVIA WILL REMAIN A GUIDING MEMBER OF THE "COMMITTEE OF 49" ATTEMPTING TO OBTAIN THE MOST ADVANTAGEOUS PROVISIONS FOR LAND-LOCKED, OR GEOGRAPHICALLY DISADVANTAGED, NATIONS. THE BOLIVIAN DELEGATION AT THE NEW YORK LOS CONFERENCE EXPECT TO TAKE A LEAD IN LAUNCHING THE THEORY OF A REGIONAL PATRIMONIAL SEA AS OPPOSED TO ONE ADMINISTERED BY INDIVIDUAL NATIONS.

BOLIVIA PARTICIPATED IN THE FORMATION OF SELA, WORKING WITH OTHER MODERATE LATIN AMERICAN NATIONS TO PREVENT SELA
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FROM TAKING ON A PURELY CONFRONTATIONAL APPROACH TO THE U.S. THE GOB HAS LITTLE DIRECT INTEREST IN SELA AND WILL CONTINUE TO FOLLOW THE LEAD OF THE MODERATE MEMBERS OF THAT ORGANIZATION ON MOST ISSUES. IN THE OAS THE GOB RECOGNIZES THE CONTINUING VALUE OF THE RIO TREATY AND DESIRES TO SEE THE OAS ITSELF REFORMED, USING THE DECISIONS OF THE SPECIAL COMMITTEE AS THE BASIS FOR FURTHER DISCUSSION.

THE GOB DOES NOT HAVE PLANS TO TAKE ITS QUEST FOR A SOVEREIGN OUTLET TO THE PACIFIC OCEAN TO ANY INTERNATIONAL FORA SO LONG AS NEGOTIATIONS WITH CHILE ARE PROGRESSING, OR UNLESS PERU WAS TO CATEGORICALLY REFUSE TO ACCEPT A BILATERALLY NEGOTIATED SOLUTION.

ONE OF BOLIVIA'S PRIMARY MULTILATERAL INTERESTS IN 1976 WILL BE TO CONTINUE ITS SEARCH FOR MEANS OF SECURING HIGH AND STABLE PRICES FOR ITS RAW MATERIALS. BOLIVIA WILL PURSUE THIS INTEREST IN MULTILATERAL FORA SUCH AS UNCTAD, OLADE (LATIN AMERICAN ENERGY ORGANIZATION), SELA AND OTHERS. BOLIVIA DOES NOT HAVE A SET POLICY REGARDING INDEXING OF RAW MATERIALS PRICES AS SUGGESTED BY SOME COUNTRIES IN THE UNCTAD FORUM. HOWEVER, IT WILL PURSUE INDIVIDUAL COMMODITY PRODUCER/CONSUMER AGREEMENTS. THE EMBASSY BELIEVES THE GREATEST PRIORITY WILL BE GIVEN TO ANTIMONY, TUNGSTEN AND BISMUTH. IN COMING YEARS THE GOB IS LIKELY TO JOIN THE IRON PRODUCERS ASSOCIATION. IN THE SPECIFIC FORUM OF THE INTERNATIONAL TIN COUNCIL, GOB IS LIKELY TO SEEK TO COORDINATE SALES BY GSA OF ITS TIN STOCKS WITH ITC BUFFER STOCK SALES AND TO ENCOURAGE A VOLUNTARY CONTRIBUTION BY USG TO ITC TIN BUFFER STOCKS. GOB WILL BE ACTIVE IN GENEVA MTN NEGOTIATIONS ON TROPICAL PRODUCTS AS IT SEEMS TO DIVERSIFY ITS AGRICULTURAL EXPORTS. GOB HAS ALREADY ASKED FOR USG SUPPORT IN INCREASING ITS QUOTA UNDER THE INTERNATIONAL COFFEE AGREEMENT. EVEN THOUGH A BOLIVIAN IS SECRETARY-GENERAL OF OLADE, IT IS NOT BELIEVED THAT BOLIVIA HAS STRONG INTEREST IN NEW INITIATIVES IN THE ENERGY AREA. GOB MAY COME UNDER SOME PRESSURE FROM OLADE MEMBERS TO SELL MORE OIL TO LATIN AMERICAN COUNTRIES. IT IS LIKELY TO RESIST AS BEST AS POSSIBLE THESE PRESSURES.

GOB WILL CONTINUE TO SEEK USG AND OTHER DONOR SUPPORT FOR FOREIGN FINANCING AND TECHNICAL ASSISTANCE THROUGH
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MULTILATERAL ORGANIZATIONS SUCH AS IDB, IBRD, AND UNDP. AS A SPECIFIC ISSUE, GOB IS SEEKING UG AND OTHER MEMBER SUPPORT FOR ITS DESIRE TO HOLD THE 1977 IDB BOARD OF GOVERNOR'S MEETING IN LA PAZ.

(C) IN MOST INSTANCES THE GOB FULLY INSTRUCTS ITS DELEGATES TO MAJOR INTERNATIONAL MEETINGS AND MAINTAINS EFFECTIVE CONTROLS OVER THEM WHILE THE MEETINGS ARE IN PROGRESS. NEVERTHELESS, THESE DELEGATES TO A MAJOR SUBSTANTIVE MEETINGS ARE USUALLY EXPERTS IN THEIR FIELDS AND GENERALLY HAVE A CERTAIN AMOUNT OF LEEWAY AND DISCRETION IN DECISION MAKING. ON SOME VOTES NOT OF INTEREST TO BOLIVIA, GOB DELEGATES MAY NOT BE INSTRUCTED OR MAY NOT BE PRESENT TO VOTE.

(D) PERMANENT REPRESENTATIVES AND HEADS OF DELEGATIONS

DO NOT AT THIS TIME EXERCISE INDEPENDENT POLITICAL POWER,
AND THEY REMAIN UNDER FULL GOVERNMENT CONTROL, CARRYING OUT
INSTRUCTIONS FROM LA PAZ.

(E) THE GOB IS NORMALLY RECEPTIVE TO U.S. REPRESENTA-
TIONS ON MULTILATERAL ISSUES AND INTERACTION ON THESE ISSUES
IS ACCEPTED AS A PART OF BILATERAL RELATIONS. IN TURN, THE
BOLIVIAN GOVERNMENT ALSO SOLICITS USG SUPPORT THROUGH THE
EMBASSY ON MULTILATERAL MATTERS OF INTEREST TO IT.
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